

# Lamar Corridor Transit Oriented Revitalization Plan

Memphis, Tennessee

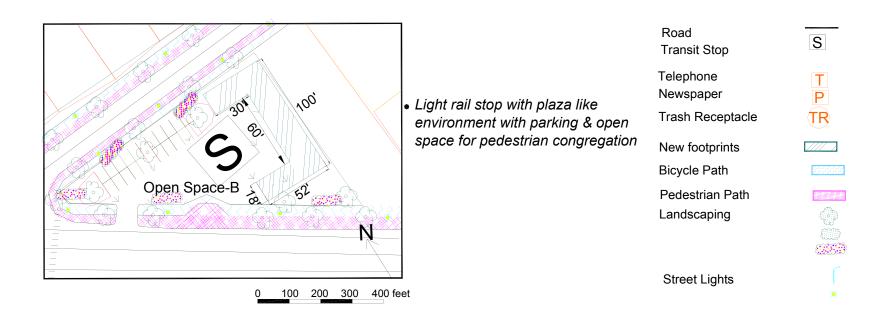
PREPARED BY:

PLAN 7008: SITE PLANNING

Fall 2002

# Cooper/Parkway

## Lamar and Carnes Light Rail Stops with openspace



Open Space-B

Site Planning, Fall 2002

# Orange Mound -

### **EXISTING CONDITIONS**

The Orange Mound site is located at the intersection of Lamar and Kerr. This site is bounded on all sides by commercial in a major commercial center near the intersection of Lamar and Airways, with a major shopping center to the North and East, and mixed commercial on the South and West. The proposed site lies on Lamar which has a Northwest-Southeast orientation. This site will serve light rail users within a one mile radius of the site. Within this radius, the majority of land use is commercial with residential uses at the North, East, and South fringes, industrial use in the northwest fringe, and institutional uses in the southwest fringe. The service area is bounded on all sides with primarily residential use, with commercial uses in the Northwest and Southeast along Lamar.

Transportation use in this area is accommodated for automobile use, with an abundance of curb cuts and high amounts of access for vehicles at the expense of pedestrians. Within the service area, there is a lack of mixed housing and is predominated by low-income households. Near the site, the area is primarily commercial, with deteriorating structures and an emphasis on the shopping center to the North and East of the site, leads to architectural inconsistency among buildings. Within the site-lines along Lamar are a large billboard to the Southeast and the case building to the Northwest

The site's neighboring commercial uses contain an abundance of impervious surfaces that have a potential to contaminate groundwater with runoff. There also exists a lack of natural vegetation, and what is there does not provide for noise buffers along Lamar. Within the major commercial center along Lamar and on park there are auto-repair and salvage yards that may also present a pollution risk. There is also a lack of trees that would pro-

vide shielding from the sun. There is an overabundance of litter within the area that could be eliminated or lessened with the adoption of a neighborhood recycling program. Though there is a major commercial center, there are no nearby employment areas that would benefit from the development of a site in this area.



Existing strip commercial development at Orange Mound site.



Another example of existing commercial at Orange Mound site



Existing commercial development at Orange Mound site located next to vacant

# Orange Mound -

## CONCEPT PLAN

The light rail stop will feature a bus stop and multi-use interiors on the upper levels. Lower levels will provide an area to congregation of pedestrians and transit users. Upper levels will house office and meeting spaces to be utilized by community services and other organizations

Again, the sidewalks in this area will be six feet wide along Lamar Avenue, and connecting streets will be retrofitted to handle pedestrian capacity. Bike paths converge within the site that extends onto connecting streets to provide alternate routes of travel. Crosswalks have already been established in this area. Curb radii will be increased to 90° to decrease traffic speed at intersections, and improve pedestrian safety.

Along Lamar, a barrier will be established to improve pedestrian safety. The pedestrian realm will be properly proportioned along Lamar, with a ratio of 2:1 and built to human scale. Structures to be constructed (mixed use structures, parking garages, and multi-purpose transit stop) will be built to human scale, and maintain an architectural style that is representative of the architectural style of the area.

Ground texture in this area will be a combination of concrete sidewalks and brick surfaces.

Brick surfaces are easy to maintain and repair. Ground texture will be given an aesthetically pleasing design that will enhance the pedestrian experience.

Signage within the area will be contiguous and not dominate or overwhelm existing architecture. Trash receptacles will be placed at street corners to alleviate littering. Also, lighting for the area will be adequate, but will not provide too much light that it creates a nuisance to residential areas.



Example of commercial facade from South Main, Memphis, TN



Example of commercial development, Montreal, Canada



Example of Commercial, South main, Memphis,

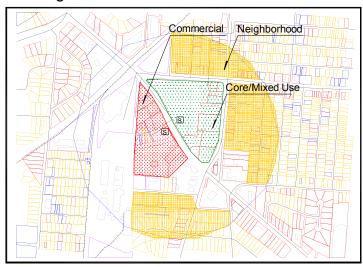
# Orange Mound -

# Site PLan

The overall site plan will have more variety in use than exisiting site. The Orange Mound site will have a primary use of Commercial with a core at the light rail stop. Creating a pleasant commercial environment will increase greater shopping traffic to orange mound neighborhood. Creating a beneficial area for an economically depressed community.

The site will consists of a reorgainization of existing commerical, and a light rail transit stop at the core, with open space, creating an aesthetically pleasing environment.

#### **Existing Land Use**



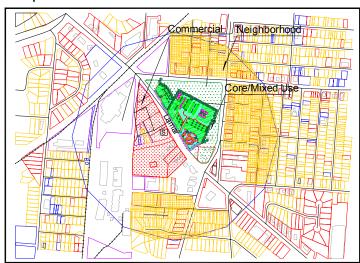
#### Existing:

scaping along the street.
The sidewalk along Lamar is broken in certain places and needs repair.
Pedestrian crosswalks are non-existing along Lamar Avenue.

#### Proposed:

In the proposed concept plan, Lamar will be heavily landscaped with repaired sidewalks and bicycle paths will be added. Lamar will also have one pedestrian crosswalk, located at the Kerr and Lamar intersection.

#### Proposed Land Use



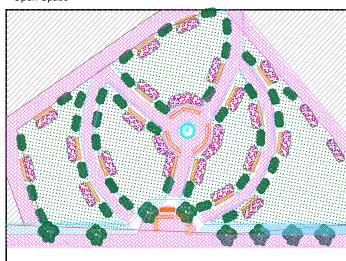
#### Legend





0.25 0.50 0.75 1.00 Miles

#### Open Space



#### Core:

This area includes the proposed rail stop and current businesses such as the gas station and car wash. This core area will need to become more pedestrian friendly with landscaping and street lighting. There should also be retail shops within this core and common services for the residents of this community.



The core area of Lamar includes a bank, a gas station, and an vacant lot.

Mixed - Use Area:

0.0625mile

#### Neighborhood:

The neighborhoods within this community are not very pedestrian friendly. The sidewalks posses to many curb-cuts which make it difficult for pedestrians to travel along Lamar. The curbs are also to low and need to be raised.



The neighborhoods around Lamar also contain some dilapated homes and buildings.

#### Legend

Roads Footprints Buildings Pedestrian Path

Bicycle Path

Grass

Bench Fountain

Trees
Bushes
Flower Bed
Telephone

\$33 [ ]

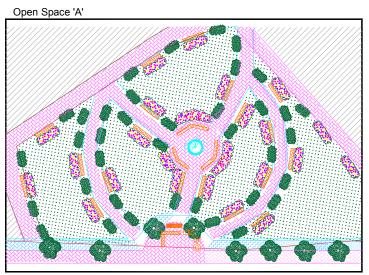
Newspaper
Trash Receptacle
Clock Tower

TR

On the other side of Kerr there are a few buisnesses mixed in with various types of fast-food restaurants.

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0:4-

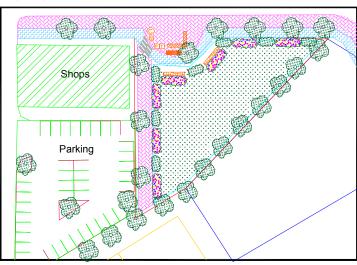


Example 1: Benches in the open space



Open Space "B"

Open Space:



The proposed open space will provide a central meeting place for the residents who live in the surrounding neighborhood. The fountain will be the focal point of the plaza. Adequate walking paths and benches make it pedestrian friendly.

#### Legend

Grass

Bench Fountain

Roads Footprints Buildings Pedestrian Path Bicycle Path

Trees

Bushes

Flower Bed

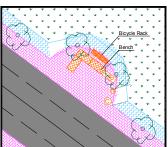
Telephone Newspaper Trash Receptacle Clock Tower

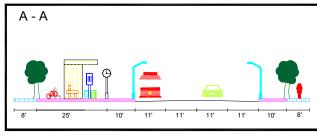
Example 2: Fountain in the open space





Rail Stop





#### Rail Stop:

The proposed rail stop is at the corner of Larmar and Kerr. This stop will include benches with a canopy overhead and an information kiosk. A bicycle rack, trash receptacle, a newspaper stand, a telephone, and a clock are all amenities to the stop (see map inset). Included in this stop will be trees and busheds to create a buffer between the street and sidewalk. A bicycle path is also provided adjacent to the sidewalk.

#### Legend

Roads Railroad Interstate Commercial Institutional Industrial Open space Residential Footprints

Mixed Use Neighborhood Pedestrian Path Bicycle Path Transit Stop Telephone Newspaper

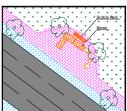
Trash Receptacle

Clock Tower

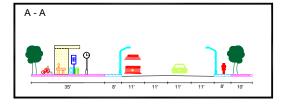


0.25 mile

#### Alternative 1 - Bicycle Path



Bicycle path will be adjacent



#### Lamar Avenue Transportation Oriented Development District Zoning District Requirements

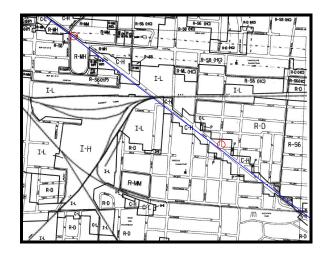
Current Boundaries and Definition of the District: The Lamar Avenue TOD District includes the section of Lamar Avenue located between Bellevue and Trezevant and consists of four sub areas. The four sub areas are each centered on a proposed light rail stop and include all of the surrounding area within a quarter mile radius. The proposed light rail stops are located at the intersection of Lamar Avenue with Cleveland, Rozelle, Carnes, and Kerr. The Cleveland, Rozelle, and Carnes zones are designated as neighborhood core areas. The Kerr zone is designated as a regional core area.

Current Zoning: The current dominant type of commercial zoning along Lamar Avenue TOD development district is Highway Commercial (C-H). This zoning district is designed to permit the development of general commercial uses in a linear spatial form along highways, industrial areas, and transportation facilities. This district does not allow typical residential uses such as single family detached, two family, townhouse, or multiple family. Hotels, group homes, transitional shelters, and accessory dwelling units are allowed. All commercial uses are allowed with warehouses, communication towers and vehicle washes requiring a site plan review.

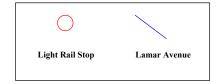
The proposed district also contains areas of light industrial district zoning between Cleveland and Rozelle and in the Lamar Kerr area. The intent of the light industrial district (I-L) is to allow manufacturing, wholesaling, or warehousing that is located near major transportation routes and that will have minimal impact upon surrounding districts. The Kerr site also contains heavy industrial district zoning (I-H) in which all industrial uses are allowed.

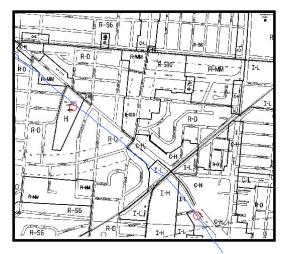
Residential district zoning includes duplex residential zoning (R-D) which is intended to permit single family and two-family dwellings. Two multiple dwelling residential districts, (R-MM) and (R-MH), are located along the Lamar Avenue Corridor. R-MM is designed to permit single family, two family, and multiple family dwellings. R-MM is designed to permit the development of all housing types except mobile homes in areas near major transportation routes and employment centers. Several small pockets of single family residential zoning exist along the Lamar Avenue Corridor, including R-S6, R-S8, and R-S10 requiring minimum lot sizes of 6,000, 8,000, and 10,000 square feet respectively. Two special purpose districts, hospital (H) and parking (P) are located within the TOD district. The hospital district is located at the intersection of Carnes and Lamar. This district allows single family and two family uses as well as parks, group shelters, and transitional homes. Multiple family, townhouse, office and retail uses require site plan approval.

Maps of Current Zoning Districts in Lamar Avenue TOD District









Carnes/Kerr

#### **Existing Bulk Regulation and Density Requirements:**

Bulk regulations and	Lot Area Square	Lot Width (feet)	Front setback	Side Setback	Rear Setback	Maximum Height	Maximum Gross	Maximum FAR
Density	Feet					(Feet)	Density (per acre)	
C-H District	None	None					None	
1. all uses except offices			30	10	15	50		None
2. offices			30	10	15	50		3.0
I-L District	None	60	30	10	15	100	None	None
I-H District	None	60	30	10	15	100		
R-D District								None
1. Single family detached	6,000	50	30	5	25	35	7.3	
2. Two family	6,000	50	30	5	25	35	14.6	
3. Single Family attached	3,000	25	30	5	25	35	14.6	
R-MM								
1. Single Family Detached	5,000	50	30	5	25	35	8.7	None
2. Townhouse	2,500	16	30	5	25	35	15	.28
3.Two family	5,500	50	30	5	25	35	15.8	None
4. Single family attached	2,750	25	30	5	25	35	15.8	None
5. Multiple family	10,000	100	30	5	25	None	30	1.75
R-MH								
Single Family Detached	5,000	50	30	5	25	35	8.7	None
2. Townhouse	2,400	16	30	5	25	35	18.2	.28
3.Two family	4,800	50	30	5	25	35	18.2	None
4. Single family attached	2,400	25	30	5	25	35	18.2	None
5. Multiple family	10,000	100	30	5	20	None	75	1.75

<sup>\*</sup>R-S6, R-S8, and R-S10 setback requirements are the same as listed for single family detached in R-MM.

Purpose and Intent of the District: The purpose of the Lamar Avenue Transportation Oriented Development District is to utilize the development of a light rail route on Lamar Avenue as a catalyst for economic development and physical improvement of the area.

Specifically the district seeks to accomplish the following goals:

To encourage the development of mixed-use core areas adjacent to the light rail stops that will include public open space, high density residential, commercial, and office uses.

To provide increased opportunities for, and access to employment and affordable housing.

To improve the physical environment of the area through the provision of public open space, landscaping, and defined pedestrian and bicycle routes.

To encourage and develop the linkage of the proposed light rail route on Lamar Avenue to existing public transportation routes.

To promote the development and enhancement of streets and buildings on a human scale.

To develop a formalized planning area that will encourage the participation of local community residents and organizations.

To preserve the quality of existing residential areas and improve residential areas which are in a state of decay.

#### **Neighborhood Core**

#### Permitted Uses (Residential):

Single Family Detached Dwellings

Single Family Attached Dwellings

**Duplex Dwellings** 

**Townhouse Dwellings** 

**Multiple Family Dwellings** 

**Accessory Dwelling Unit** 

#### Additional Uses Permitted:

Mixed Use Residential/Retail/Office

**Retail Sales and Shops** 

Church

**Daycare Center** 

Park

**Public Building** 

School (Public or Private)

Art Gallery, Bakery (retail), Bank, Beauty shop, Cleaning Establishment, Financial Services, Flower or Plant Store, Offices, Restaurant.

#### **Urban Core**

#### Permitted Uses (Residential):

Single Family Detached Dwellings

Single Family Attached Dwellings

**Duplex Dwellings** 

**Townhouse Dwellings** 

**Multiple Family Dwellings** 

**Accessory Dwelling Unit** 

#### Additional Uses Permitted:

**Retail Sales and Shops** 

Church

Daycare Center

Park

**Public Building** 

School (Public or Private)

Art Gallery, Bakery (retail), Bank, Beauty shop, Cleaning Establishment, Financial Services, Flower or Plant Store, Offices, Restaurant, Gasoline Service Station, Radio or TV, Parking Garage (first floor should provide 75 percent retail).

#### Neighborhood

#### Commercial Core



(1)



Dense Mixed Use Commercial Node (2)

#### Residential Core



Multifamily (3)



Townhouse (4)

#### Urban

Commercial Core



Mixed Use Loft (5)



Parking/Retail (6)

#### Residential Core



Mixed Use (7)



3 Story Apartments (8)

#### **Transition**

Neighborhood



Single Family Residential (9)



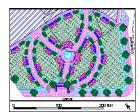
Public School (10)



Public Building (11)



Neighborhood Park (12)



Open space (13)

#### Additional Requirements:

A drive through window shall not be permitted in neighborhood core areas. Neighborhood core areas are intended to emphasize pedestrian orientation and human scale. Drive through windows enforce reliance upon the automobile and would be a contradiction to the intent of this area.

All new construction shall be subject to site plan review in order guide the development process in a fair and logical manner.

Sidewalks and Bicycle paths: A sidewalk network shall be provided and maintained throughout the district that connects residential, non residential and open space areas. Sidewalks shall be separate and distinct from vehicle areas and shall include street furniture and landscaping.

Sidewalks shall be a minimum of four feet in width with recommended width of six feet along major pedestrian routes, and ten feet in commercial areas. Pedestrian street crossings shall be clearly defined by a change in pavement color and/or texture.

Bicycle paths shall be provided where appropriate to link transit core areas with peripheral areas. Clearly defined and separate bicycle paths shall be provided on streets with a high daily average traffic count. Bicycle racks shall be provided in the central core (station) area and in public open space areas.

#### Parking Requirements:

Parking shall be located at the side of a building and not between the building and the street. Parking lots shall be landscaped and designed to avoid the infiltration of noise and light pollution into adjacent (especially residential) areas.

The interior of all parking lots shall be landscaped to provide shade.

#### Required parking:

Residential- one space per unit

Retail - one space per each 1,000 square feet of floor area.

Office - one space per each 600 square feet of floor area.

Public/Institutional - one space per 500 square feet of floor area.

#### Signs:

Neighborhood Core- All signs shall be attached to a building. Detached signs are not permitted. Signs should reflect the scale and design of the building. All signs shall have a maximum of 35 square feet on each side. Current zoning allows detached (75 square feet) and portable signs. Urban Core- One detached sign per 200 feet of road frontage. The design of signs shall be ground mounted monument style with a maximum height of ten feet and maximum square footage of 60 square feet. One attached sign per establishment is permitted. Portable wheel type signs are not permitted. Current zoning allows detached (75 square feet) and portable signs.



Sign (14)



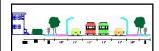
Neighborhood Sign (15)



Bicycle path (16)



Parking and Landscaping (17)



Street design, Setbacks, and Landscaping (18)

#### Proposed Bulk Regulation and Density Requirements

Bulk Regulations and	Lot area square feet	Width (feet)	Front setback	Side setback	Rear setback	Height (stories)	Net density (per acre)	Floor Area Ratio
Density								
Neighborhood Core	Minimum: 2,500	Minimum: 20	Minimum: 0	Minimum: 0	Minimum: 15	Minimum: 2	none	Minimum: 0.30
Commercial and	Maximum: 16,000	Maximum: 50	Maximum: 10	Maximum: 20	Maximum: 75	Maximum: 5		Maximum: none
Mixed Use								
Urban Core	None	Minimum: 20	Minimum: 0	Minimum: 0	Minimum: 55	Minimum: 3		Minimum:0.30
Commercial and		Maximum: 80	Maximum: 60	Maximum: 20	Maximum: 110	Maximum: 8	None	Maximum: none
Mixed Use								
Single Family	Minimum: 5,000	Minimum: 50	Minimum: 10	Minimum: 5	Minimum: 25	Minimum: 1	Minimum:4	
Detached Residential	Maximum: 10,000	Maximum: 65	Maximum: 25	Maximum: 20	Maximum: na	Maximum: 2	Maximum:8	None
Single Family	Minimum: 3,000	Minimum: 40	Minimum: 10	Minimum: 5	Minimum: 25	Minimum: 1	Minimum: 8	
Attached Residential	Maximum: 5,000	Maximum: 80	Maximum: 25	Maximum: 20	Maximum: na	Maximum: 2	Maximum: 14	None
Two Family	Minimum: 3,000	Minimum: 30	Minimum: 10	Minimum: 4	Minimum: 25	Minimum: 1	Minimum: 8	
Residential	Maximum: 5,000	Maximum: 50	Maximum: 20	Maximum: 10	Maximum: na	Maximum: 2	Maximum: 14	None
Townhouse	Minimum: 1,800	Minimum: 16	Minimum: 0	Minimum: 5	Minimum: 20	Minimum: 2	Minimum: 18	Minimum: 0.30
	Maximum: 4,500	Maximum: 30	Maximum: 15	Maximum: 12	Maximum: 30	Maximum: 3	Maximum: 29	Maximum: 0.60
Multi Family	Minimum: 8,000	Minimum: 80	Minimum: 0	Minimum: 5	Minimum: 25	Minimum: 3	Minimum: 30	Minimum: 0.40
Residential	Maximum: 15,000	Maximum: 120	Maximum: 20	Maximum: 20	Maximum: 50	Maximum: 5	Maximum: 60	Maximum: 0.60

Bulk Regulation and Density Requirements are modified from current standards in order to incorporate the design elements of transportation-oriented development into the redevelopment of the Lamar Avenue Light Rail Corridor. Setbacks have been reduced in order to create a pleasant streetscape designed on a human scale and oriented towards pedestrians. Minimum and maximum density and floor area ratios are established with the goal of increased density and intensity of land use.

#### Maintenance:

Although the city of Memphis shall have primary responsibility for providing public services such as trash pickup, street cleaning, and maintenance of public infrastructure, local community organizations shall be encouraged to assist with landscaping projects and the identification neglected property.

Appropriate lighting shall be provided in all public areas to promote and insure a safe public realm.

Property that falls into disrepair shall be subject to the following:

Inspection.

Warning, with defined time frame for repair.

Legal action including but not limited to property lines and withholding of occupancy permits.

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