

## Nature versus Nurture: The Environment's Persistent Influence through the Modernization of American Agriculture<sup>†</sup>

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Environmental challenges are projected to increase through the twenty-first century, and it is natural to consider how new technologies change agricultural dependence on the environment. Technological innovation in agriculture was substantial during the twentieth century. Is there a progression toward “modern” technological control of the environment that replaces a “primitive” dependency on natural advantages and disadvantages? Alternatively, even as new technologies are introduced, is there a persistent dependence of agricultural production on the environment? There often appears to be a wide dispersion of views implicit among economists, environmental historians, scientists, and others on how much technological change mitigates the importance of environmental differences.

The development of the United States' Great Plains offers historical perspective on this fundamental relationship between technology and the environment. During the twentieth century, increased availability of commercial fertilizers compensated for soil nutrient deficiencies. Center pivot irrigation machinery and improved pumps made groundwater from the Ogallala aquifer available in otherwise arid Plains regions (Hornbeck and Keskin 2011). There was substantial mechanical innovation in tractors and harvesters, as well as biological innovation in crop varieties (Olmstead and Rhode 2008) such as hybrid corn (Griliches 1957; Sutch 2011). Some agricultural technologies compensate for environmental disadvantages, and other technologies exploit environmental advantages (Sunding

and Zilberman 2001); on average, technological innovation may decrease or increase agricultural dependence on the environment.

This paper estimates how the twentieth century modernization of Plains agriculture changed the impact of environmental characteristics on agricultural land values. There is substantial variation among Plains counties in soil type, average precipitation, and average temperature.<sup>1</sup> The relative importance of these environmental characteristics for agricultural production are capitalized by differences in agricultural land values, available every five years. From a regression of county land values in each time period on 21 soil type shares, 20 average precipitation bins, or 20 average temperature bins, the dispersion of the estimated coefficients indicates the relative influence of each environmental characteristic.

Despite substantial technological innovation and rising agricultural land values from 1945 to 2002, counties' environmental characteristics largely maintained their influence on land values. Initially more-valuable environmental characteristics remained more valuable; indeed, there was little convergence in the estimated group coefficients for each of the three environmental characteristics.<sup>2</sup> Most convergence in relative land values occurred before 1945,

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<sup>1</sup> By limiting the sample to the United States and the Great Plains region, the analysis focuses on areas with similar agricultural technologies, labor and capital markets, goods markets, and institutions. Plains agricultural land values are also relatively unaffected by the small urban land sector.

<sup>2</sup> These results are consistent with the enduring impact of Dust Bowl erosion on Plains counties' land values (Hornbeck forthcoming). Agricultural adaptation mitigated only a small share of the initial losses from erosion, and technological improvements were not biased toward more-eroded areas. Similarly, despite large increases in US crop yields during the twentieth century, crop yields remain persistently sensitive to extreme heat (Schlenker and Roberts 2009, 2011).

consistent with delayed settlement of environmentally disadvantaged areas.<sup>3</sup>

### I. Theory

The empirical analysis draws on a Ricardian-style model, in which agricultural land values reflect the production possibility frontier (see, e.g., Mendelsohn, Nordhaus, and Shaw 1994). The value of land in county  $c$  and time  $t$  is a function of the broadly defined technological frontier  $A_t$  and a county's environment  $E_c$ :  $V_{ct}(A_t, E_c)$ . In this stylized model, changes in the technological frontier are unexpected.<sup>4</sup> County environmental characteristics are distributed among  $G$  discrete values.

First, it is useful to consider whether a change in technology preserves environmental advantages or disadvantages.

**DEFINITION 1:** A change in technology from  $A_1$  to  $A_2$  **preserves environmental rank** of  $(i, j) \in G$  if  $V_{i1}(A_1, E_i) \geq V_{j1}(A_1, E_j)$  implies that  $V_{i2}(A_2, E_i) \geq V_{j2}(A_2, E_j)$ .

Second, it is useful to consider how technological change affects the dispersion of environmental advantages or disadvantages.

**DEFINITION 2:** A change in technology from  $A_1$  to  $A_2$  is **environment neutral** if the standard deviation of land values over environmental characteristics is constant:

$$(1) \quad \sqrt{\frac{\sum_{i=1}^G (V_{i2} - \bar{V}_2)^2}{G - 1}} - \sqrt{\frac{\sum_{i=1}^G (V_{i1} - \bar{V}_1)^2}{G - 1}} = 0.$$

By contrast, a change in technology from  $A_1$  to  $A_2$  leads to **environmental convergence** if equation (1)  $< 0$  and **environmental divergence** if equation (1)  $> 0$ .

<sup>3</sup> American agriculture has expanded substantially into new climates (Olmstead and Rhode 2011).

<sup>4</sup> In practice, some portion of technological change is unexpected and the discount rate is sufficiently high such that land values largely reflect contemporaneous technology.

### II. Data Construction

County-level data are drawn from the US Census of Agriculture (Gutmann 2005; Haines 2005). From 1920 to 2002, every five years, the main variable of interest is the value of agricultural land and buildings per county acre.<sup>5</sup> The sample is a balanced panel of 967 Plains counties, from 1920 to 2002, with county borders held constant at 1920 definitions (Hornbeck 2010).<sup>6</sup>

In the sample region, in aggregate, the fraction of county land settled in farms increased from 0.6 in 1920 to 0.75 in the 1940s and remained similar through 2002. The nominal value of all agricultural farmland declined moderately from 1920 through 1945, reflecting declining agricultural prices and the Dust Bowl, and increased more than threefold from 1945 through 2002. The real value of agricultural farmland, deflated by a national farm producer price index (NBER), was more constant and increased mainly from 1945 through the 1960s.

County-level environmental characteristics are measured using major soil type, average precipitation, and average temperature. There are 21 major soil groups in the sample region, as defined by the Soil Conservation Service in 1951 (Soil Conservation Service 1951), though some soil groups cover substantially more area than other groups.<sup>7</sup> County-level average precipitation and average temperature reflect average weather from 1940 to 2000 (PRISM Climate Group 2004). Counties are separated into 20 groups by average precipitation and 20 groups by average temperature.

### III. Empirical Framework

In the first empirical step, average values by soil group and year are estimated by regressing the log real value of agricultural land and

<sup>5</sup> When data are available separately for land values and building values, the value of land is the largest component of this combined measure. Data are self-reported by farmers, and unsettled land is assumed implicitly to have zero agricultural value.

<sup>6</sup> The sample includes counties in Colorado, Iowa, Kansas, Minnesota, Nebraska, New Mexico, North Dakota, Oklahoma, South Dakota, Texas, and Wyoming.

<sup>7</sup> A 1951 SCS map was scanned, traced in GIS software, and merged to 1920 county borders to assign each county the fraction of its area in each soil group (Hornbeck and Keskin 2011).

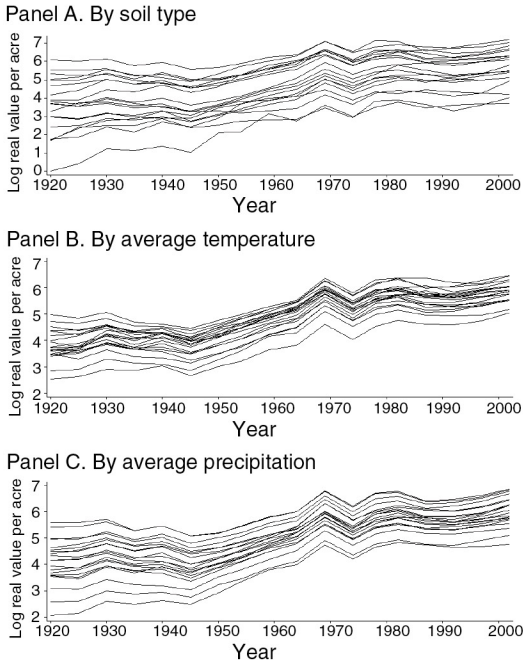


FIGURE 1. ESTIMATED MEAN LAND VALUE, BY ENVIRONMENTAL CHARACTERISTIC

*Notes:* In panel A, each line reflects the average log real value of agricultural land and buildings per county acre for a particular major soil group on the US Plains from 1920 to 2002 (see equation (2) in the text). In panels B and C, each line reflects average land values for counties within a particular range of average temperature and precipitation, respectively.

buildings per county acre on the share of county land in each soil group:

$$(2) \quad \text{Log } V_{ct} = \sum_{i=1}^G \theta_{it} \text{Share}_c^i + \epsilon_{ct}.$$

For the 20 average precipitation groups and 20 average temperature groups, land values are simply regressed on group-by-year fixed effects. The regressions are weighted by county area, as larger counties represent a larger sample of land values.

In the second empirical step, for each of the three environmental characteristics, the cross-group standard deviation is estimated in each time period:

$$(3) \quad \sigma_t = \sqrt{\frac{\sum_{i=1}^G (\theta_{it} - \bar{\theta}_t)^2}{G - 1}}.$$

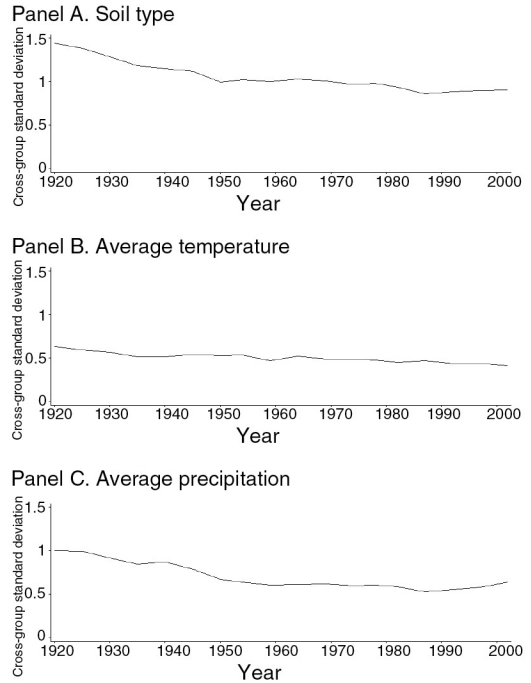


FIGURE 2. STANDARD DEVIATION IN GROUP LAND VALUES, BY ENVIRONMENTAL CHARACTERISTIC

*Notes:* In each time period, from 1920 to 2002, panel A graphs the area-weighted standard deviation in average land values by major soil group (shown in Figure 1A). Panels B and C graph the area-weighted standard deviation in average land values by average temperature group and average group, respectively.

The standard deviation formula is weighted by group area, as mean land values ( $\theta_{it}$ ) are estimated more precisely for larger groups.

#### IV. Results

Figure 1 graphs the estimated coefficients from equation (2) for soil groups (panel A), average temperature groups (panel B), and average precipitation groups (panel C). In each panel, changes over time generally **preserve environmental rank**; that is, for each pairwise comparison, the more valuable environmental feature generally remains more valuable over time.<sup>8</sup>

<sup>8</sup> Moderate temperatures and precipitation levels tend to be more valuable than extreme temperatures and precipitation levels, though it is difficult to display group labels in Figure 1.

Consistent with broad improvements in technology, the low-value environmental features in 2002 is roughly equal to the value of average- or high-value environmental features in 1920. There remains substantial dispersion among the estimated coefficients, however, with little change in dispersion after 1945 as real values increased.<sup>9</sup>

Figure 2 graphs the area-weighted standard deviation over soil groups (panel A), average temperature groups (panel B), and average precipitation groups (panel C). There was some **environmental convergence**, but mostly before 1945 as the region became increasingly settled. From 1945 through 2002, during most of the increase in real land values, technological change was mainly **environment neutral**.<sup>10</sup>

### V. Conclusion

Projected changes in the environment will impose greater economic costs if there is less adaptation (Mendelsohn, Nordhaus, and Shaw 1994; Schlenker, Hanemann, and Fisher 2006; Deschenes and Greenstone 2007; Guiteras 2009; Dell, Jones, and Olken 2011). While agricultural technologies may be developed in response to environmental changes, innovation need not be directed toward overcoming environmental disadvantages; indeed, much innovation exploits environmental advantages that may be lost through environmental changes.

On average, during the latter half of the twentieth century, substantial advances in agricultural technology on the United States' Plains have not reduced the importance of natural advantages or disadvantages; instead, environmental characteristics have largely maintained their relative influence on agricultural land values. Even as agricultural technologies have improved substantially, hypothetical changes in these environmental characteristics have not become less costly. Further research may extend this analysis to other regions and time periods, broadening

our understanding of this fundamental relationship between technology and the environment.

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<sup>9</sup> It is difficult to display group precision in Figure 1; in panel A, two rare soil groups that cover less than 0.5 percent of the sample region are omitted for clarity. The two omitted soil groups have low and highly variable estimated land values, with little convergence over time. The estimated standard deviations in Figure 2a include all groups, weighted by group land area.

<sup>10</sup> Changes in the standard deviation are similar when equations (2) and/or (3) are not weighted by land area.

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