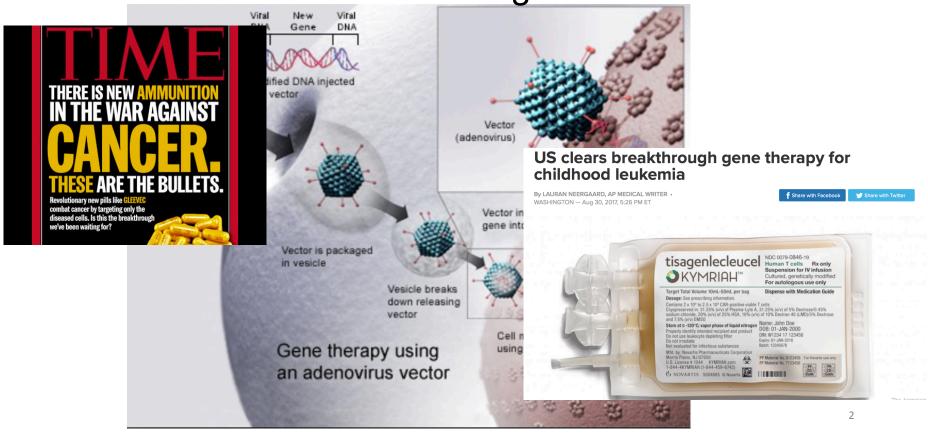
#### Acknowledgements and disclaimer

- The basis of this presentation is work done in collaboration with Peter Bach, Ernst Berndt, Melinda Buntin, Stacie Dusetzina, David Howard, Sayeh Nikpay, Blasé Polite, Meredith Rosenthal, Josh Sharfstein, Jeff Ward.
- I am grateful for the support of the NIH NCI, National Institute on Aging, The Commonwealth Fund, the American Cancer Society and the National Bureau of Economic Research.
- I have benefited from extraordinary data support from IQVIA/QuintilesIMS, and from discussion of regulatory and legal issues with Karl R. Karst of Hyman, Phelps and McNamara PC.
- I am undergoing the last stages of vetting to be an economist at the FDA.
- Opinions expressed are mine alone and publicly available in a series of peer reviewed publications.





We stand in the midst of incredible scientific breakthroughs



### Unprecedented wave of new drugs: >7,000 in development







|             | Alzheimer's | Cancer     | High<br>Cholesterol |  |
|-------------|-------------|------------|---------------------|--|
| PREVALENCE  | 5.4 million | 14 million | 71 million          |  |
| ANNUAL COST | \$35,000    | >\$100,000 | >\$14,000           |  |

Source: 2015 Profile Biopharmaceutical Research Industry, PhRMA

#### Patients' access to some effective treatments is limited



The National Academies of SCIENCES · ENGINEERING · MEDICINE

A National Strategy for the Elimination of Hepatitis B and C

Brian Strom, Chair

BOARD ON POPULATION HEALTH AND PUBLIC HEALTH PRACTICE

MARKETS ~

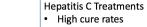
**High Price** 

Exclusive: Costs to public of \$84,000 hep C drug 'outrageous' - Kaiser

WORLD ~

BY DEENA BEASLEY

LOS ANGELES | Wed Apr 2, 2014 3:41pm EDT



- Initial prices >\$80K a course
- Significant access restrictions in both public and private sector

POLITICS V TECH V OPINION V BREAK

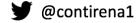
 Market failure: Fragmented insurance; incentives to cure are misaligned.

Slide: Josh Sharfstein

Access

restrictions

High morbidity, mortality Increased transmission



The National Academies of SCIENCES · ENGINEERING · MEDICINE

# Medicines are increasingly salient to national spending

Table 1

|                                      |                                     | nal Health Care<br>ons of Nominal |                          | nd Prescription I                                | Orugs,                   |                                |                          |
|--------------------------------------|-------------------------------------|-----------------------------------|--------------------------|--|--------------------------|--------------------------------|--------------------------|
|                                      | Personal<br>Health<br>Care<br>(PHC) | Retail<br>Prescription<br>Drugs   | Percent<br>of all<br>PHC | Non-Retail<br>Prescription<br>Drugs <sup>1</sup> | Percent<br>of all<br>PHC | Total<br>Prescription<br>Drugs | Percent<br>of all<br>PHC |
|                                      |                                     |                                   | %                        |  | %                        |                                | %                        |
| 2009                                 | 2,118                               | 255                               | 12.0                     | 99   | 4.7                      | 354                            | 16.7                     |
| 2010                                 | 2,196                               | 256                               | 11.7                     | 100  | 4.5                      | 356                            | 16.2                     |
| 2011                                 | 2,282                               | 263                               | 11.5                     | 103  | 4.5                      | 366                            | 16.0                     |
| 2012                                 | 2,379                               | 264                               | 11.1                     | 103  | 4.3                      | 367                            | 15.4                     |
| 2013                                 | 2,469                               | 271                               | 11.0                     | 106  | 4.3                      | 377                            | 15.3                     |
| 2014*                                | 2,596                               | 305                               | 11.8                     | 119  | 4.6                      | 424                            | 16.3                     |
| 2015*                                | 2,729                               | 328                               | 12.0                     | 128  | 4.7                      | 457                            | 16.7                     |
| 2016*                                | 2,862                               | 343                               | 12.0                     | 134  | 4.7                      | 477                            | 16.7                     |
| 2017*                                | 3,016                               | 364                               | 12.1                     | 142  | 4.7                      | 506                            | 16.8                     |
| 2018*                                | 3,184                               | 385                               | 12.1                     | 150  | 4.7                      | 535                            | 16.8                     |
| Projected<br>Growth<br>2013-<br>2018 | 5.2%                                |                                   |                          |  |                          | 7.3%                           |                          |

Projected.

Source: CMS, National Health Expenditure (NHE) Amounts by Type of Expenditure and Source of Funds: Calendar Years 1960-2024. The projections are based on the 2013 version of the NHE released in December 2014.

Estimated based on the assumption that non-retail drugs are 28 percent of all drug expenditures.

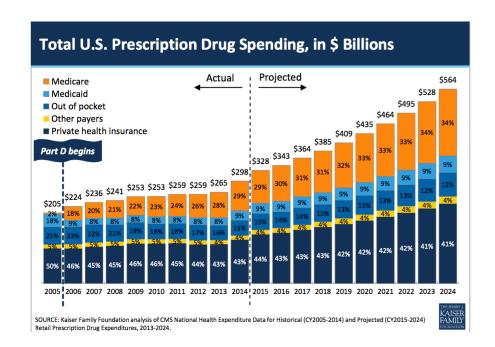


Exhibit 10: Brand Spending Growth of Specialty and Traditional Drugs 2013-2022 in the Developed Markets



Source: IQVIA Institute, Oct 2017 Notes: Developed markets include: U.S., Japan, Germany, France, Italy,

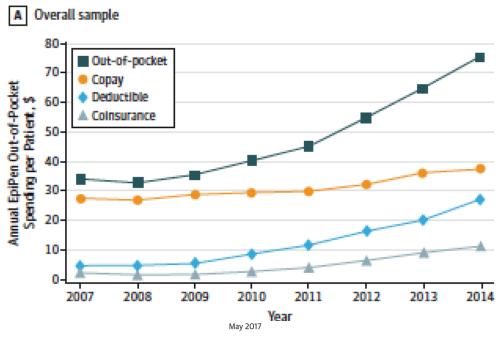
Notes: Developed markets include: U.S., Japan, Germany, France, Italy, U.K., Spain, Canada, S.Korea, Australia.

Exhibit 3: Number of Next Generation Biotherapeutics Currently Marketed or in Late-Stage Pipeline 200 18 180 16 160 14 Late Stage R&D 100 80 60 12 8 Narketed 60 40 2 20 0 2013 2014 2015 2016 2017 2018 Forecast Phase II Phase III Pre-reg/Reg Marketed

Source: IQVIA Institute, IQVIA R&D Insight, Jan 2018 Notes: Reg = Registered.

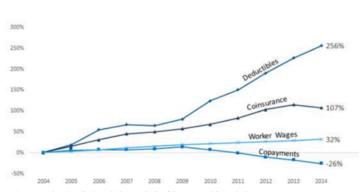
#### Patient out of pocket spending on drugs is growing

#### Figure. Trends in Annual EpiPen Out-of-Pocket Spending per Patient



Out-of-Pocket Spending Among Commercially Insured Patients for Epinephrine Autoiniectors Between 2007 and 2014

#### **Patient Spending on Deductibles Outpacing Wages**



Source: Kaiser Family Foundation analysis of Truven Health Analytics MarketScanCommercial Claims and Encounters Database, 2004-2014; Bureau of Labor Statistics, Seasonally Adjusted Data from the Current Employment Statistics Survey, 2004-2014 (April to April).

@contirena1

Kao-Ping Chua, MD, PhD1,2; Rena M. Conti, PhD2,3

#### Who is to blame for high prices? 1961 to 2016

#### **New Controls Proposed for Drug Industry**

An article from CQ Almanac 1961

In 1961 both the Executive Branch and Congress moved to counter alleged malpractices in the drug industry.

Drug-Price Inquiry Before Senate Unit Set to Begin Today

> Ehe New Hork Eimes Published: May 15, 1967

DRUG FIRMS NOT KEEPING DRUG PRICE CONTAINMENT "PROMISES," SEN. PRYOR REPORT ASSERTS; PFIZER, MERCK, GLAXO, ICI AND ROCHE PRICE RISES STAY ON PAR WITH CPI

by The Pink She

### Under assault, pharma increased campaign contributions

By JOSEFA VELASQUEZ and BILL MAHONEY | 07/27/16 05:41 AM EDT

JSINESS | HEALTH CARE | HEALTH

#### Drugmakers Point Finger at Middlemen for Rising Drug Prices

Pharmacy-benefit managers and the rebates they command come in for criticism by

BUSINESS DAY

Patients Facing Steep Increases in Drug Costs as Insurers Seek to Contain Rising Outlays

By MILT FREUDENHEIM JAN. 25, 1999

0000



June 9, 1992

Business and Health; Trying to Curb Price of Drugs

y Milt Freudenhei

March 28, 1993

THE NATION; Exploring The Murky World of Drug Prices

ELISABETH ROSENTHA

Health Affairs, 23, no.1 (2004):208-212 As Drug Marketing Pays Off, My Mother Pay Up

#### WSJ

From Wall Street, a Warning About Cancer-Drug Prices

Morgan Stanley Analyst Creates Stir in Industry As He Sees a Backlash By GEETA ANAND MARCH 15, 2007

#### The New York Times

Lives and Profits in the Balance: The High Stakes of Medical Patents

By CLYDE HABERMAN

Tensions inherent to drug pricing pit affordability against the need to recoup investment in research, raising questions about how much of the cost patients should have to bear.

## Who is to blame?

Greedy \_\_\_\_\_

- ✓ Pharmaceutical companies
- ✓ Insurers
- ✓ PBMs/Pharmacies
- ✓ Physicians/hospitals/patients

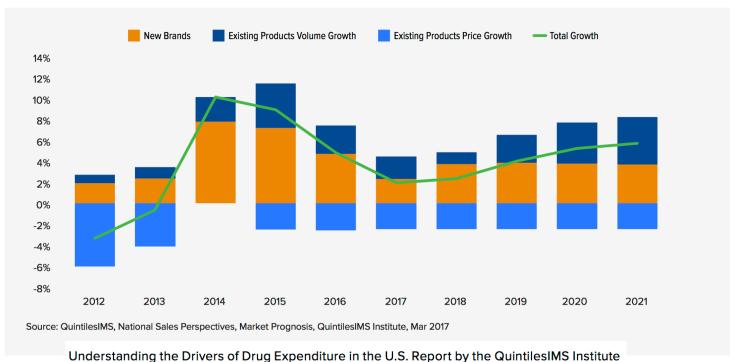






### Spending growth: a mix of price and volume growth

**Chart 8: Net Medicines Revenue Growth and Contribution by Type** 



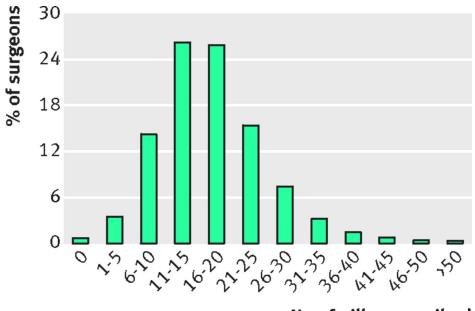




#### Overprescribing is major contributor to opioid crisis

BMJ 2017; 359 doi: https://doi.org/10.1136/bmj.j4792 (Published 19 October 2017)

Fig 1 Distribution of surgeons by number of opioid pills they prescribed after laparoscopic cholecystectomy.



Martin A Makary et al. BMJ 2017;359:bmj.j4792

No of pills prescribed



©2017 by British Medical Journal Publishing Group

Why are prescription drug prices high and growing?

A closer look at current incentives for pricing new drugs.





### Manufacturers practice monopoly "by design" pricing

- Patent system fixes a "market failure" (time inconsistent preferences):
  - Encourages private flow of capital into risky, time intensive, uncertain investment in innovation.
- Manufacturers face an inelastic downward sloping demand curve.
- Where should pricing be set under these conditions?
  - Let's draw a picture of demand for these drugs and discuss.

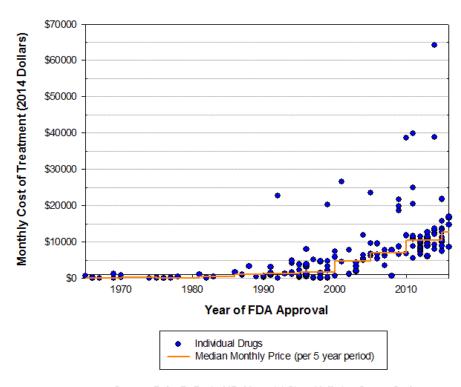




# Does that mean that increasing prices reflect increased "value"?

- An empirical question!
- Howard D, PB Bach, ER Berndt, **RM CONTI**. "Pricing in the Market for Anticancer Drugs," *Journal of Economic Perspectives*. 2015;29 (1,Winter):139–162.

### Monthly and Median Costs of Cancer Drugs at the Time of FDA Approval 1965-2016



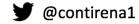
Source: Peter B. Bach, MD, Memorial Sloan Kettering Cancer Center

#### Data

- Anticancer drugs approved 1995-2013.
- Price = amount paid by Medicare based on typical intensity and duration of use, stated in 2013 USD.
- Survival benefit = increase in median survival time in months between treatment and control.
- Other attributes: side effects, approval basis, administration route.

#### Pricing formula

| Approval  | Route       |                |  |
|-----------|-------------|----------------|--|
| year      | IV          | Oral           |  |
|           |             |                |  |
| pre-1997  | 100% of AWP | 100% of AWP    |  |
| 1997-2003 | 95% of AWP  | 95% of AWP     |  |
| 2004      | 85% of AWP  | 85% of AWP     |  |
| 2005-2006 | 106% of ASP | 106% of ASP    |  |
| 2006-2007 | 106% of ASP | Medicare price |  |
| 2008-2012 | 100% of WAC | Medicare price |  |





### Relationship between life years gained & approval year

- Newer drugs are not associated with greater survival benefits compared to older drugs.
- Small and insignificant coefficient:
  - 0.005 years of life gained;
  - 95 percent CI: -0.024 to 0.034 years of life gained.

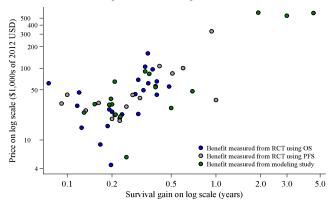


Figure 1: Price versus gain in survival time

RCT: randomized controlled trial. OS: Overall survival. PFS: Progresion-free survival





## Relationship between "benefit adjusted prices" & approval year

- We focus on trends in the price per life year gained
  - equals price per treatment episode (in 2013 dollars) divided by survival benefits.
- The sample average is \$150,100 per year of life gained (SD: \$130,500).
  - Similar to willingness-to-pay for a quality-adjusted life year (Hirth et al. 2000).





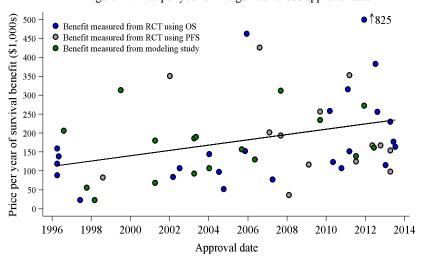


Figure 2: Price per year of life gained versus approval date

The best fit line is: Price per year of life gained =  $$101,077 + $7,396 \times \text{Approval year}$ . For purposes of display, we re-coded one value from \$825,000 to \$500,000. RCT: randomized controlled trial. OS: Overall survival. PFS: Progresion-free survival

In other words, in 1995 patients and their insurers paid \$54,100 for a year of life. A decade later, 2005, they paid \$139,100 for the same benefit. By 2013, they paid \$207,000.

Table 2: Impact of approval year and other variables on the natural logrithm of the price per life year gained in \$1,000s of 2013 USD for 58 cancer drugs approved between 1995 and 2013

|   | A  | В                     | С                     | D                     | Е                   | F                   |
|---|--|-----------------------|-----------------------|-----------------------|---------------------|---------------------|
| Approval year                                 | 0.10 [0.06, 0.14]*                       | 0.10 [0.06, 0.14]*    | 0.10 [0.06, 0.14]*    | 0.10 [0.06, 0.15]*    | 0.10 [0.06, 0.15]*  | 0.09 [0.05, 0.13]*  |
| GI complication rate                          |  | 1./0 [0.4/, 2.94]*    |                       |                       |                     |                     |
| Neutropenia rate                              |  | 0.26 [-0.76, 1.28]    | 0.000 0.000 0.000     |                       |                     |                     |
| IV drug                                       |  |                       | 0.26 [-0.22, 0.74]    | 0.15 [ 0.67 0.26]     |                     |                     |
| Biologic                                      |  |                       |                       | -0.15 [-0.67, 0.36]   |                     |                     |
| Multiproduct firm Randomized controlled trial |  |                       |                       | 0.38 [-0.14, 0.90]    | 0.12 [-0.45, 0.69]  |                     |
| Progression free survival                     |  |                       |                       |                       | -0.36 [-0.91, 0.20] |                     |
| Placebo comparator                            |  |                       |                       |                       | 0.50 [ 0.51, 0.20]  | 0.46 [-0.02, 0.94]+ |
| Constant                                      | 3.51 [2.99, 4.03]*                       | 2.95 [2.31, 3.59]*    | 3.34 [2.73, 3.95]*    | 3.24 [2.58, 3.89]*    | 3.48 [2.89, 4.06]*  | 3.39 [2.87, 3.92]*  |
| R-squared                                     | 0.28                                     | 0.37                  | 0.29                  | 0.31                  | 0.30                | 0.32                |
|   | G  | Н                     | I                     | J                     | K                   |                     |
|   | 0.10.50.07.0.143*                        | 0.10.50.00.0.143*     | 0.00.50.05.0.143*     | 0.00 [0.05 0.12]*     | 0.11 [0.06 0.15]*   | -                   |
| Approval year<br>Priority drug                | 0.10 [0.07, 0.14]*<br>0.93 [0.46, 1.40]* | 0.10 [0.06, 0.14]*    | 0.09 [0.05, 0.14]*    | 0.09 [0.05, 0.13]*    | 0.11 [0.06, 0.15]*  |                     |
| Orphan drug                                   | -0.17 [-0.67, 0.33]                      |                       |                       |                       |                     |                     |
| Ln competitors                                | 0.17 [ 0.07, 0.55]                       | -0.64 [-0.99, -0.29]* |                       |                       |                     |                     |
| Gene test                                     |  | 0.01[0.55, 0.25]      | -0.59 [-1.05, -0.14]* |                       |                     |                     |
| Second line therapy                           |  |                       | 0.15 [-0.33, 0.62]    |                       |                     |                     |
| Baseline survival                             |  |                       |                       | -0.29 [-0.53, -0.05]* |                     |                     |
| Mortality rate                                |  |                       |                       |                       | 0.77 [-0.38, 1.92]  |                     |
| Constant                                      | 2.83 [2.23, 3.44]*                       | 4.92 [4.01, 5.83]*    | 3.75 [3.09, 4.42]*    | 3.89 [3.30, 4.48]*    | 3.20 [2.50, 3.90]*  |                     |
| R-squared                                     | 0.44                                     | 0.41                  | 0.36                  | 0.35                  | 0.30                |                     |

<sup>\*</sup>P < 0.05, +P < 0.10

<sup>95%</sup> Confidence intervals are in brackets.

GI: gastrointestinal, IV: intravenous.

## Other "obvious" explanations don't make sense

- Demand:
  - Neither increases in income nor the income elasticity of the demand for health care appear to have shifted greatly.
- Supply:
  - Production costs likely stable over time
  - May have decreased due to firm choices and U.S. regulatory policy.

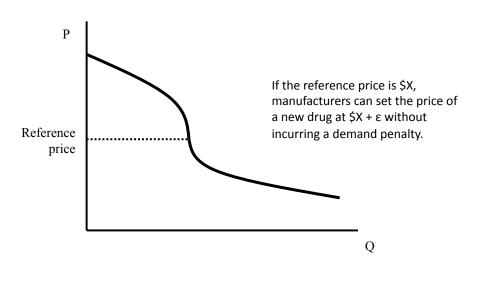
#### What about R&D costs?

- R&D costs are sunk, so they shouldn't influence price setting.
- Most economists think the relationship goes in the opposite direction:
  - High prices "pull" R&D, rather than R&D costs determine price of finished product.
  - We will come back to this later.

#### Manufacturers might be practicing "reference pricing"

- Demanders face no direct incentives to avoid costly drugs
  - All might balk at using drugs with prices they perceive as "unreasonable".
- Perceptions of "unreasonableness" are malleable and influenced by the prices of previously approved drugs.
  - Not necessarily within class or disease because of limited entry (winner take all markets).

### Demand curve w/ loss aversion







### Reference pricing in action: Luxturna ©

#### The Most Expensive U.S. Medicine Now Has an Official Sticker Price

This gene therapy for vision loss will initially cost \$850,000

Rv Adam Fauerstein Damian Carde STAT on January 3 2019

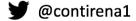


"As far as the price, and the structures to pay the price, I think it's all pretty much in line with what we're seeing in other innovative therapies," said Dr. Stuart Orkin, a pediatric oncologist at the Dana-Farber Cancer Institute and Boston Children's Hospital. He cited CAR-T therapies for cancer, which cost hundreds of thousands of dollars, and newfangled immuno-oncology treatments with similar price tags.

"I feel like we made the right middle ground decision," Marrazzo said in an interview, balancing the company's desire to capture the economic value of Luxturna while ensuring patients will have access to the therapy. Let's talk more about "demand" for prescription drugs

## Inelasticity of demand appears to be reinforced by payer policies

- Insurers cover specialty drugs for FDA-approved & off-label uses; no coverage exclusions.
- Limited reliance on generics, no automatic generic substitution in specialty drug classes.
- Patients face low cost sharing at the margin.
- Physicians face very limited incentives/information to be cost conscious:
  - Specialty physicians pride themselves on an attitude of "progress at any cost".
  - Limited comparative/cost effectiveness evidence (ICER fills this void).



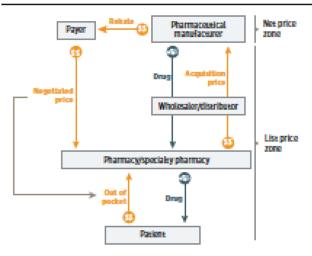


### Different prices coexist for the same drug in the US

- Full, "list" price: What manufacturers charge purchasers for their product.
- Wholesale/acquisition costs: list rebates and discounts
- Net "paid" amount: Negotiated by payer = insurer.
- Out of pocket costs: Determined by insurer.

## Middlemen make money off supply chain

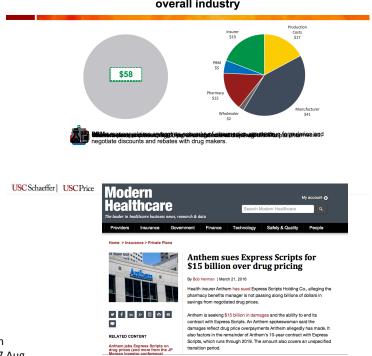
Figure 1. Drug Distribution and Payment System in the United States for Prescription Medications



This schematic shows the differences between net price zone and list price zone.

Dusetzina SB, **CONTI RM**, Yu NL, Bach PB. "Association of Prescription Drug Price Rebates in Medicare Part D with Patient Out-of-Pocket and Federal Spending," *JAMA Intern Med*. 2017 Aug 1;177(8):1185-1188.

#### Flow of \$100 spent on pharmaceutical drugs, overall industry



#### The ability of intermediaries to extract rents is growing

- Insurers/Hospitals/PBMs/Pharmacies/Practices are "merging" and "affiliating".
  - Causes are likely complex.



## This Is How Amazon Could Invade the Pharmacy Business

Usually easy to ship, drugs look to be an ideal Prime product.

By Robert Langreth and Spencer Soper November 7, 2017, 9:10 AM CST Corrected November 8, 2017, 11:06 AM CST

# Impact of consolidation is ripe for empirical study

- Vertical consolidation promises significant social and patient benefit in the form of lower prices/spending, improved access/quality of care (reduce double marginalization, Chicago school).
- Policymakers worry vertical consolidation may have perverse effects on consumers (foreclosure; post-Chicago school).
  - Entry, exit heavily regulated.
  - Assymmetric information, agency.



Available online at www.sciencedirect.com

Journal of Health Economics 25 (2006) 175-180

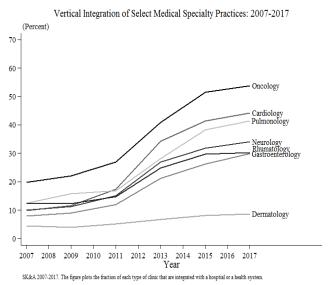


Editorial

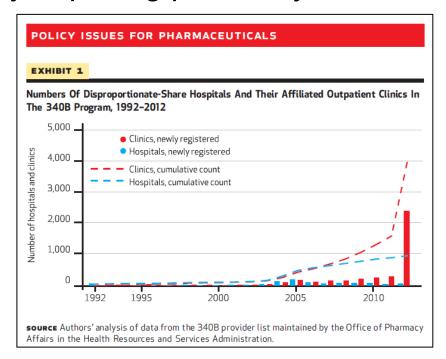
Is vertical integration anticompetitive? Definitely maybe (but that's not final)

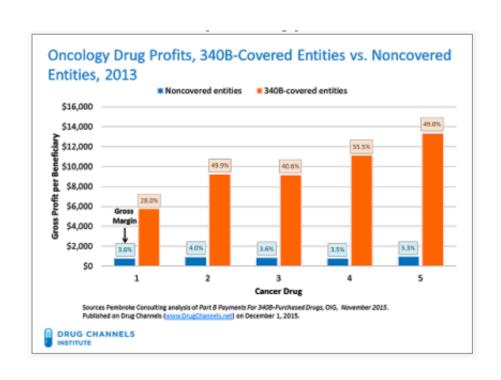
Riordan M, Salop S, Evaluating Vertical Mergers: A Post-Chicago Approach. ANTITRUST L. J. 1995. Wright JD. "Abandoning Antitrust's Chicago Obsession: The Case for Evidence-based Antitrust." Antitrust Law Journal. 2012.

## Hospital consolidation with specialty practices contributes directly to pricing perversity



The 340B Drug Discount Program: Hospitals Generate Profits By Expanding To Reach More Affluent Communities





## Complexity of system contributes to firms' pricing practices

- Manufacturers build rent seeking activities into launch prices, price setting over time.
- Multi-product firms face choices where to rent seek off current system:
  - A subject of ongoing empirical study
  - We find preliminary evidence to suggest price increases concentrate among drugs where:
    - product characteristics or market more generally breeds inelastic demand.

Isn't increasing reliance on generic drugs the answer?

## Generics part of a "virtuous circle", yet worry promise is fading

Three Sleazy Moves Pharmaceutical Companies Use to Extend Patents



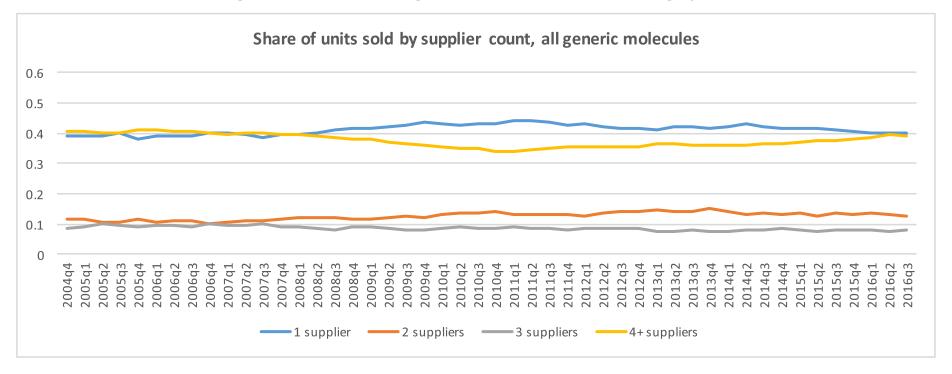
#### How to Protect a Drug Patent? Give it to a Native American Tribe







#### Suppliers of generic drugs are increasingly concentrated







Berndt ER, **RM CONTI**, SJ Murphy. "The Landscape of US Generic Prescription Drug Markets, 2004-2016." NBER working paper #w23640. July 2017. Available at: <a href="http://www.nber.org/papers/w23640">http://www.nber.org/papers/w23640</a>.

Table 5: Regression Results of Log Inflation-Adjusted Generic Price on Supplier Counts

|          |           |           |           |           | 0         |           |           | _         |           |           |           |           |           |
|----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
|          | (1)       | (2)       | (3)       | (4)       | (5)       | (6)       | (7)       | (8)       | (9)       | (10)      | (11)      | (12)      | (13)      |
|          | Log Price |
| Log Corp |           | -0.736*** | -0.737*** | -0.799*** | -0.806*** | -0.738*** | -0.378*** |           |           |           |           |           |           |
| Log Mnf  |           |           |           |           |           |           |           | -0.720*** | -0.721*** | -0.774*** | -0.780*** | -0.712*** | -0.374*** |
| 1_PreMMA | 0.000     | 0.000     |           |           |           |           |           | 0.000     |           |           |           |           |           |
| 2_MMA    | 0.101***  | 0.075***  |           |           |           |           |           | 0.081***  |           |           |           |           |           |
| 3_ACA    | 0.401***  | 0.331***  |           |           |           |           |           | 0.337***  |           |           |           |           |           |
| 4_GDUFA  | 0.751***  | 0.719***  |           |           |           |           |           | 0.724***  |           |           |           |           |           |

- Prices of generic drugs are observed to increase statistically significantly over time; after MMA implementation
  prices rise 0.101 percentage points, after ACA prices rise 0.401 percentage points, and after GDUFA
  implementation prices rise 0.751 percentage points (Column 1) compared to the Pre-MMA period.
- We find prices are negatively associated with larger counts of corporations (Columns 2-7) and manufacturers (Columns 8-13) a one percent increase in corporation count results in a 0.736 percentage point fall in price and a one percent increase in manufacturer count results in a 0.720 percentage point fall in price.

Berndt ER, **RM CONTI**, SJ Murphy. "The Landscape of US Generic Prescription Drug Markets, 2004-2016." NBER working paper #w23640. July 2017. Available at: http://www.nber.org/papers/w23640.

#### WHILE MOST GENERIC FIRMS HAVE SMALL DRUG PORTFOLIOS, THERE ARE A SMALL NUMBER OF "BEHEMOTH" PORTFOLIO HOLDERS

#### TABLE 5: ANDA PORTFOLIO SIZE AND OWNERSHIP DISTRIBUTION AS OF SEPTEMBER 8, 2017

| ANDA PORTFOLIO | NO. OF          | SHARE OF        | NO. OF     | SHARE OF   |
|----------------|-----------------|-----------------|------------|------------|
| <u>SIZE</u>    | <b>SPONSORS</b> | <b>SPONSORS</b> | ANDAS HELD | ANDAS HELD |
| 1-5            | 306             | 71.7%           | 603        | 6.0%       |
| 6-10           | 35              | 8.2%            | 266        | 2.6%       |
| 11-50          | 52              | 12.2%           | 1181       | 11.7%      |
| 51-150         | 18              | 4.2%            | 1540       | 15.2%      |
| 151-300        | 9               | 2.1%            | 1816       | 18.0%      |
| >300           | 7               | 1.6%            | 4700       | 46.5%      |
| TOTALS         | 427             | 100.0%          | 10106      | 100.0%     |

Berndt, Conti, Murphy, "The Generic Drug User Fee Amendments: An Economic Perspective" *Journal of Law and the Biosciences*, April 2018

# Who Are the "Behemoth" Portfolio Owners in 2017?

| • 1. TEVA Pharmaceuticals USA               | 1,569 ANDAs          |                                    |
|---|----------------------|------------------------------------|
| • 2. Mylan Inc.                             | 699                  | Some of these firms also a         |
| • 3. Novartis Corporation (Sandoz)          | 649                  | major suppliers of branded drugs ☺ |
| • 4. Sun Pharma                             | 580                  |                                    |
| • 5. Hikma Pharmaceuticals PLC              | 498                  |                                    |
| • 6. Endo International PLC                 | 378                  |                                    |
| <ul> <li>7. Aurobindo Pharma LTD</li> </ul> | 327                  |                                    |
| • 8. Apotex Inc                             | 288                  |                                    |
| • 9. Pfizer Inc (Hospira, Greenstone)       | 262                  |                                    |
| <ul> <li>10 Perrigo Company PLC</li> </ul>  | 228                  |                                    |
| Total Top 10                                | 5,478 (54.2% of tota | al 10,106 ANDAs)                   |

Berndt, Conti, Murphy, "The Generic Drug User Fee Amendments: An Economic Perspective" *Journal of Law and the Biosciences*, April 2018

## We hypothesize:

- Number of firms able to make "generic" drugs decreasing
  - Some product markets may be experiencing reduced "contestibility"
  - Ongoing empirical work with FDA office of generic drugs/commissioner
- Contracting practices with multi-product firms may reinforce "winner take all" markets across brands and generics
  - Ongoing empirical work with Tim Simcoe



Getting By On Their Own Supply: The Economics Of Hospitals As Generic Prescription Drug Manufacturers

Rena M. Conti, Joseph Krongold

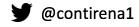
MARCH 15, 2018

10.1377/hblog20180313.717895

Public concern creates an opportunity for reform.

In such a complex system, there are no "silver bullets".





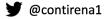


#### Best reforms will embody three principals

- 1) Improve patient access/affordability.
- 2) Improve transparency, reduce rent seeking across the value chain.
- 3) Identify new paradigms for financing innovation.



Actions to Address the Rising Costs of Prescription Drugs – New Report and Briefing Nov. 30





#### Improve generic supply competition

- FTC/DOJ has critical role to play:
  - Increase merger scrutiny, (Congress may need to reform Scott-Hart-Rodino thresholds).
  - Vigorously pursue pay for delay & other "evergreening" activities.
- FDA has critical role to play:
  - Lower barriers to entry through GDUFA fee revisions.
  - Preserve ability to reenter molecule markets after temporary supply disruptions/exits.
  - Identify alternative suppliers meeting quality manufacturing metrics.
- Increase coordination across FTC/DOJ/FDA/CMS to focus on specific areas that matter for patient access/affordability.





### Reduce profit seeking in the value chain

- Policymakers should reduce intermediaries ability to profit off drugs.
  - Reimbursement should favor flat fees rather than price/revenue share arrangements.
  - Existing 340B reform, proposed Part D reform are good steps forward.
  - Transparency initiatives at state level (MD, IL)
- DOJ/FTC increasing their role:
  - Increased enforcement of anti-kickback & RICO statutes.
  - Expect great scrutiny of affiliations and proposed mergers between value chain actors.





#### What about high prices of new innovative drugs?

- Difficult because price/expected revenue a major driver of R&D investment.
- So, do we do nothing?
  - No: Not obvious current system rewards the "right" mix/quantity of drugs from society's perspective.
- Some potential fixes already exist:
  - "Value based purchasing", advance purchasing (price/quantity) commitments (NASEM committee rec on Hep C, CARB-X, Ran White (HIV))
  - Derisk R&D even more: difficult commitment enforcement
  - Likely need more thinking, likely pilot testing.





#### I'm happy to discuss, debate and provide more detail.

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Thank you.





Manufacturers practice price discrimination across payers based on willingness to pay

